

POTENTIAL NUMBERS OF PERSONS, CLAIMANTS & COSTS MEASURED AGAINST THE PROPOSED: THE INSTITUTIONS (PRE-DECEASED PERSONS – AMENDMENT) BILL 2024

Institution:	Estimated Figures of Persons Institutionalised between December 1922 & September 1996 ¹ :	Adult/Child?
Magdalen Laundries ^{2 3}	100,000	Mix
Mother & Baby Homes ⁴	56,000	Adults
Mother & Baby Homes	57,000	Children
Industrial Schools ⁵	42,000	Children
Estimated Total Number of Persons who were Institutionalised:	255,000	
Estimate of persons who pre-deceased any State apology – application of 75% against 255,000 figure	191,250	
Number of people estimated to be still alive against figure of 255,000 and were therefore potentially eligible for various Redress Schemes	63,750	
Further discount (25%) applied against the figure of 191,250 to reveal a potential pre-deceased cohort who may be eligible for access to the proposed Bill's provisions ⁶	143,478	

¹ There is considerable debate as to the actual numbers who passed through Institutions. In respect to Magdalen Laundries estimate range from 300,000 to 10,000; a conservatively compromised figure has been applied for the years 1922 to 1996

² <https://www.history.com/news/magdalone-laundry-ireland-asylum-abuse#:~:text=Estimates%20of%20the%20number%20of,10%2C000%20of%20them%20since%201922.>

³ <http://ifmresearch.com/home/preserving-magdalone-history/about-the-magdalone-laundries/>

⁴ Commission of Investigation, Mother and Baby Homes, Executive Report, Page 2

⁵ <https://www.newstalk.com/news/number-children-industrial-schools-revised-100000-929019>

⁶ This discount has been applied on the following basis: In calculating the actual or potential cohort who may be eligible, it should be considered that there are a number of variable factors that can affect the overall potential cohort, those being, there are no known relatives, they are unknown, there is a lack of family awareness, they may not want to apply to a Redress scheme, the likely/unlikely possibilities of family research, problems in accessing information; this list is not intended to be exhaustive

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The potential cohort who could potentially benefit from the provisions of the proposed Bill are considered further:

	Commentary:	Potential Claimants No:	Potential Claimants No:	Potential Claimants No:
Row 1	The potential cohort figure of 143,478 is further discounted below in order to try and understand the number of potential applicants and potential costs to the State ⁷			
Row 2	Potential group of Claimants against the Bill utilising the respective percentages against the potential cohort figure of 143,478	10,761 (7.5%)	7,174 (5%)	3,587 (2.5%)
Row 3	Average numbers of potential Claimants, per annum, over 25 years, i.e: 10,761 or 7,174 or 3,587 /25=	430	287	144
	Commentary:	Projected Annual Cost:	Projected Annual Cost:	Projected Annual Cost:
Row 4	Using €25,000 'in memoriam' payment - average cost per annum to the State under the proposed Bill over 25 years against Row 3 figures	€10,750,000 (430 applications per annum)	€7,175,000 (287 applications per annum)	€3,600,000 (144 applications per annum)
Row 5	Further discount applied against row 3 figures of 50% to indicate number of likely & potential claimants. Note footnote 6 above applies	215	144	72

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	Commentary:	Potential Annual Costs:	Potential Annual Costs:	Potential Annual Costs:
Row 6	Potential annual cost over 25 years using row 4 methodology & discounted figures at row 5	€5,375,000 (215 applications per annum)	€3,600,000 (144 applications per annum)	€1,800,000 (72 applications per annum)

Conclusion:

It is difficult to be precise on the actual numbers of potential applicants. However, it is considered that when the inexhaustive factors contained within footnote 6 are analysed, it is appropriate to conclude that the passage of time will have a reducing impact on the provisions of the draft Bill.

Therefore, on that basis, the realistic conclusion must be that an average of 72 applications may be made in a given year, producing an initial cost of €1.8m per annum to the Irish State.

The proposed draft Bill does not have a provision for an inflation increase for the ‘in memoriam’ figure of €25,000. It was considered that for the purposes of the draft Bill, it would be appropriate to insert a static figure; questions of inflation adjustments are matters for the Oireachtas when considering the cost to the Irish State.

Further, it is suggested that as the term period suggested in the Bill progresses (25 years), the proposed scheme will likely reduce in application numbers. It is suggested that this reduction will take place from year 10 of its operation, at a conservative 10% reduction per annum.

Therefore (with figures rounded down), the projections potentially reveal application numbers and costs as follows:

- Year 11 (64 applications - €1.6m pa),
- Year 12 (57 applications - €1.4m pa),
- Year 13 (51 applications - €1.2m pa),
- Year 14 (45 applications - €1.1m pa),
- Year 15 (40 applications - €1m pa),
- Year 16 (36 applications - €900k pa),
- Year 17 (32 applications - €800k pa),
- Year 18 (28 applications - €700k pa),
- Year 19 (25 applications - €625k pa),
- Year 20 (22 applications - €550k pa),
- Year 21 (19 applications - €475k pa),
- Year 22 (17 applications - €425k pa),
- Year 23 (15 applications - €375k pa),
- Year 24 (13 applications - €325k pa),
- Year 25 (11 applications - €275k pa).

Therefore:

Years 1 to 10 of the draft Bill's operation **(subject to any inflation % increase agreed upon in the Oireachtas on the baseline figure of €25,000)**, and also based on the realistic projection outlined above of a cost of €1.8m pa, the cost over the first 10 years would produce a total of: €18,000,000.

Further, utilising the projections from Year 11 to Year 25 above, this produces a cost of: €11,750,000.

Therefore the total costs for a projected 25 year period as designed through this document is potentially €29,750,000.